

## 2002 - 2004 EXPENDITURE SUMMARY

APPROPRIATION UNIT	2002 Actual	2003 Adopted Budget	2003 Estimate (b)	2004 Adopted Budget	Incr/(Decr) From 2003 Adpt. Budget
Personnel Costs	\$80,377,413	\$86,071,261	\$84,749,118	\$91,651,264	\$5,580,003
Operating Expenses	\$83,480,231	\$84,712,194	\$86,000,965	\$88,290,440	\$3,578,246
Interdepartmental Charges	\$13,266,211	\$14,483,606	\$13,471,435	\$14,135,462	(\$348,144)
Fixed Assets & Imprvmnts (a)	\$1,552,966	\$2,094,074	\$2,039,506	\$1,743,405	(\$350,669)
Debt Service-Excl Proprietary (a)	\$11,450,319	\$12,288,538	\$12,053,384	\$12,885,188	\$596,650
Capital Projects	\$26,869,688	\$29,638,300	\$28,395,550	\$28,344,370	(\$1,293,930)
Total Gross Expenditures	\$216,996,828	\$229,287,973	\$226,709,958	\$237,050,129	\$7,762,156

BY FUNCTIONAL AREA	2002 Actual	2003 Adopted Budget	2003 Estimate (b)	2004 Adopted Budget	Incr/(Decr) From 2003 Adpt. Budget
Justice & Public Safety	\$35,055,556	\$37,626,651	\$36,835,742	\$40,819,094	\$3,192,443
Health & Human Services	\$75,665,585	\$77,136,914	\$80,056,591	\$82,940,485	\$5,803,571
Parks, Env., Educ. & Land Use	\$22,240,203	\$23,925,459	\$24,983,115	\$25,212,252	\$1,286,793
Public Works	\$25,407,392	\$26,305,234	\$23,513,374	\$23,013,426	(\$3,291,808)
General Administration	\$14,596,386	\$15,954,888	\$15,678,933	\$16,744,849	\$789,961
Non-Departmental	\$5,711,699	\$6,411,989	\$5,193,269	\$7,090,465	\$678,476
Debt Service-Excl Proprietary	\$11,450,319	\$12,288,538	\$12,053,384	\$12,885,188	\$596,650
Capital Projects	\$26,869,688	\$29,638,300	\$28,395,550	\$28,344,370	(\$1,293,930)
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(a) Proprietary fund (Internal Service and Enterprise funds) expenditure appropriations exclude Fixed Asset and Debt Service Principal Payments to conform with generally accepted accounting standards. Fixed Asset purchases and Debt Principal payments will be funded by operating revenues, tax levy or fund balance appropriations and are included, as applicable, in each agency budget request.

(b) Estimated expenditures exceed budget due to prior year appropriations carried forward and expended in current year and/or other budget modifications approved by County Board ordinance or fund transfer.

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## 2004 EXPENDITURE HIGHLIGHTS

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### Expenditure Budget:

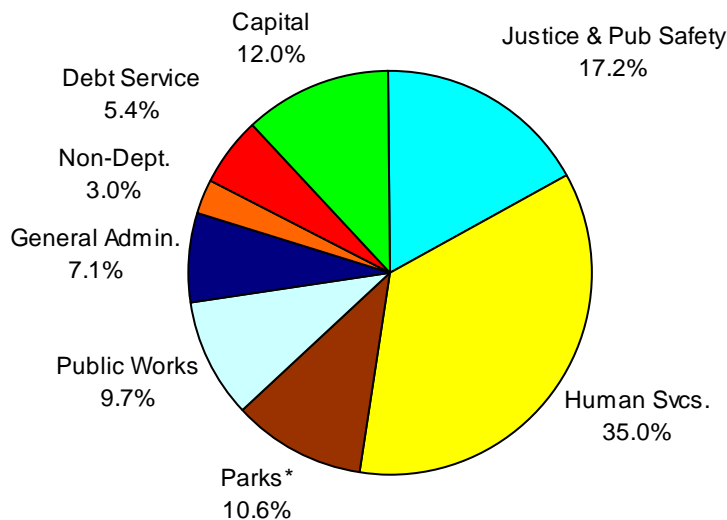
The 2004 total gross expenditure budget is \$237,050,129 an increase of \$7,762,156 or 3.4% from the 2003 adopted budget. Budget appropriations consist of departmental operating expenditures of \$208,705,759 and capital spending of \$28,344,370. The operating budget increases by \$9,056,086, or 4.5%, from last year's operating budget while capital project expenditures decrease by \$1,293,930 from the 2003 adopted budget. The net total expenditure budget after adjustment for \$14,135,462 interdepartmental charge backs, mainly from Internal Service Funds (which are double budgeted), is \$222,914,667. The net operating expenditure budget totals \$194,570,297 after subtracting capital spending.

The adopted budget includes personnel costs totaling \$91.6 million or 44% of the operating budget. Overall employee costs increased about \$5.58 million, or 6.47% from the 2003 adopted budget. The increase includes \$1.3 million for 16 new positions necessary to consolidate County Sheriff and several municipal dispatch centers into a County emergency dispatch communication center.

Personnel costs also include a 16% or \$900,000 increase in Wisconsin Retirement System (WRS) contributions. The WRS contribution increase is in part related to lower state retirement trust investment earnings, but contributions are also significantly impacted due to a retirement benefit enhancement enacted by the State Legislature in 1999. Additionally, health insurance costs continue to increase at a significant rate, with a 16% increase in premium costs resulting in a 2004 budget expenditure increase of \$1.1 million.

Operating expenditures (including operating expenses, purchased services, and interdepartmental charges appropriation units) increase from \$99.2 million in 2003 to \$102.4 million in 2004, an increase of \$3.2 million. Operating expenses represent about 50% of the operating budget. Fixed assets and improvements expenditures for governmental funds are budgeted at \$1.7 million (excluding fixed asset capital outlay authorized for proprietary fund operations). Debt service payments increase by 4.9% or \$596,650 to \$12.9 million.

**2004 Expenditures as a Percent of Total**

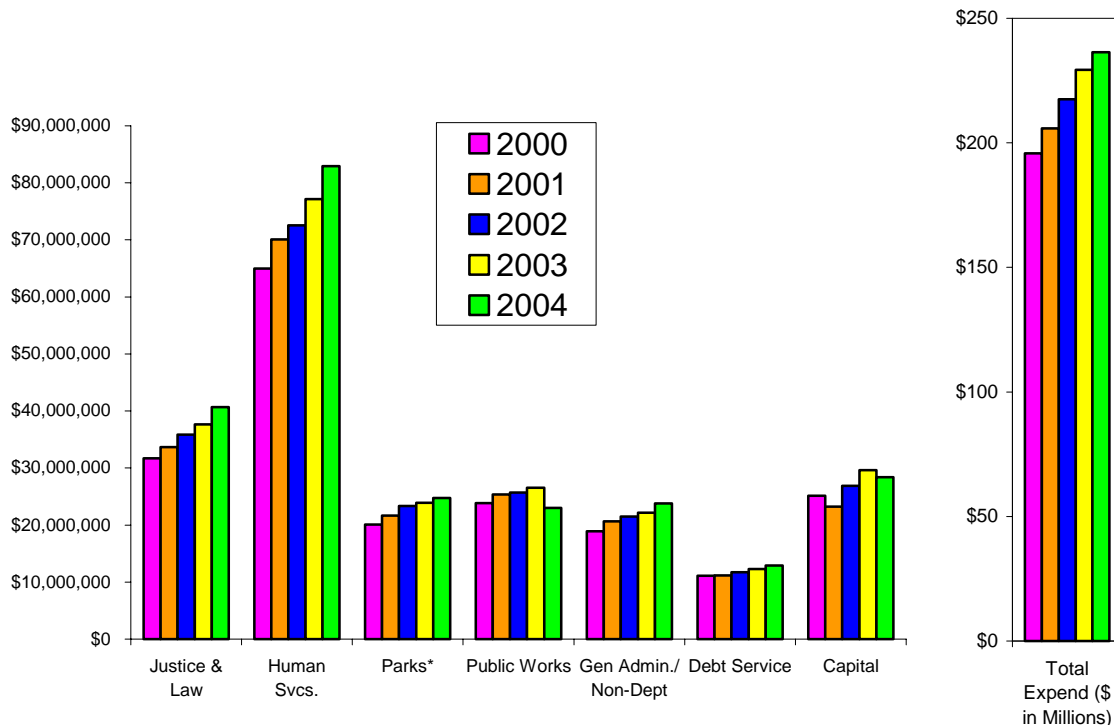


\*Includes Parks, Environment, Education and Land Use

As shown above, the 2004 Functional Area expenditures are broken down as follows; Human Services activities represent 35.0% of county expenditures increasing \$5.8 million or 7.5% over 2003 budgeted levels; Justice and Public Safety activities represent 17.2% of total expenses and increase \$3.2 million or 8.5%; Public Works represents 9.7% of total expenses and decreases \$3.3 million or 12.5%; Parks, Environment, Education and Land Use expenditures represent 10.6% of total and increase \$1.3 million or 5.38%; General Administration is 7.1% of expenditures and increases \$789,961 or 5.0%; Non-Departmental is 3.0% of expenditures and increases \$678,476 or 10.6%; Capital expenditures total 12% of county expenditures and decrease \$1.2 million or 4.4%; Debt Service represents 5.5% of total expenditures and increase \$596,650 or 4.9%.

## 2004 EXPENDITURE HIGHLIGHTS

**Budgeted Expenditures by Functional Area 2000 – 2004**



\*Includes Parks, Environment, Education and Land Use

The graph above depicts expenditure trend data over the past five years. Overall expenditures have experienced steady and stable growth reflecting the County's growth and demands on services. Justice and Public Safety and Human Services continue to be the main budget driver areas.

Detailed expenditure highlights are included within each Functional Area Summary. A summary of major funding and policy changes, which impact expenditures by functional area, follows:

### **Justice and Public Safety**

- The 2004 budget includes first year operations of the **Communications Center** that will have 45 authorized employees (by mid-2004) to provide dispatch services for 29 municipalities and county departments. County departments and current Sheriff dispatch customers will transition first, followed by the other municipalities. Seventeen of these positions will be transferred from the Sheriff's department existing dispatch operations and 28 positions were created with Enrolled Ordinance 158-019.
- The **Medical Examiner** budget includes the creation of a pathologist position to assist the medical examiner in performing the necessary duties of the office. In addition, the office will seek a contract to perform autopsies for another county in a regional area service sharing agreement.
- The **Emergency Management** division is budgeting \$54,100 of additional federal revenues based on greater federal appropriation and emphasis on preparation of disaster plans and equipment preparedness. The division is also monitoring other funding opportunities that are not included in the budget but will request County Board authority to apply for and use when possible.
- The **Criminal Justice Collaborating Council (see table of contents, Health and Human Services Functional Area Section)** continues to carry out analysis/special studies and to recommend and implement comprehensive changes aimed at controlling jail inmate population growth. The Council is provided with budget appropriations totaling \$326,300 and total county tax levy funding of \$290,900 (an increase of \$100,000) to address front end and aftercare monitoring services to help reduce recidivism.

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## 2004 EXPENDITURE HIGHLIGHTS

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### Health and Human Services

- In the face of escalating **Health and Human Services - Economic Support** (ES) caseloads and continued State Income Maintenance (IM) program expansions, simultaneous with state Income Maintenance Allocation funding reductions of \$156,000, and to limit shifting State program costs to county taxpayers; Division Economic Support staff will provide minimum statutory required services to clients for Medical Assistance, Food Stamps, and Child Care Subsidy in 2004
- **Health and Human Services** budget reflects the 2003 elimination of the **BASIC** (Basic Assistance and Services for Individuals in Crisis) Medical Program. The 2004 budget continues to provide for non-medical payments. This elimination of medical service is in response to continued cost escalation and dwindling state financial support for the program. Total expenditures decrease \$570,000 and related levy decreases \$300,000.
- **Health and Human Services** will also be developing criteria to implement a waiting list for the BASIC non-medical program. Although there is reason to believe that the 2003 elimination of the medical program will reduce non-medical applications, a two year trend of increasing applicants and cost trends indicate need for a wait list contingency plan to reduce the likelihood of budget overruns.
- **Human Services –Long Term Care** continues to be a major State funding priority area, as it has for a number of years. The State continues this priority in 2004 by providing the County \$2.3 million in federal/state pass through and client specific waiver funding. The additional federal state funds are leveraged through a reallocation of a combination of County tax levy and Community Aids funding totaling \$1.1 million. The Community Options, Community Integration and Developmental Disability programs help divert clients from costly nursing home and institutional placements. This saves the State medical assistance costs by keeping individuals out of these high cost placements.
- **Health and Human Services-Mental Health Outpatient Support Services** client medication costs increase \$52,300 or 10% reflecting escalating costs and additional medication usage to stabilize clients living in the community. The department continues to augment services to clients who utilize the division's medication program through the increased use of drug sampling, medical assistance application support, and pharmaceutical card benefits. In 2004 the department will also implement a \$15 co-payment per prescription. The co-payment will be retained by the pharmacy, essentially reducing the cost per prescription by \$15 resulting in an estimated decrease in County cost of \$70,000.
- **Health and Human Services - Public Health Division** budget includes a \$123,800 Bioterrorism grant funding for preparedness planning and education of the Public Health division personnel. Also, the request includes the abolishment of an existing 1.0 FTE Programs and Projects Analyst position and creates a 1.0 FTE Epidemiologist position at a slight net increase in cost. The new position reflects the increased need and responsibility to provide biostatistical surveillance and analysis of disease in the County.

### Parks, Environment, Education and Land Use

- The **University of Wisconsin Extension** 2004 budget includes a reduction in County tax levy funding of \$100,000 which includes a \$23,200 reduction for 0.75 FTE positions through the abolishment of a 0.50 Regular Part Time Clerk Typist position, a 0.25 FTE reduction in a Regular Clerk Typist II position and a \$69,000 reduction of the county's 40% funded portion of the contracted UW Extension faculty and academic staff.
- The **Federated Library System** county library levy increases 8.8% or \$225,082 to \$2.77 million reflecting increased expenditures at the local library level and usage of member libraries by non-library community residents.
- The **Parks and Land Use** budget includes the abolishment of 1.0 FTE Park Maintenance Worker, The abolishment of the position is made possible due to the successful outsourcing of garbage collection activities at County government facilities and park sites.

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## 2004 EXPENDITURE HIGHLIGHTS

- The **Parks and Land Use** budget creates 2.0 FTE County Humane Officers and abolishes 1.0 FTE Humane Animal Specialist position. The Officers will professionally and uniformly enforce the county's local rabies control program, educate, investigate, and enforce animal laws. The additional personnel costs of \$54,200 are partially offset by a seasonal help reduction of approximately \$12,400. The remaining additional costs are offset by a \$41,800 increase in dog license revenues. The dog license surcharge is increased \$2, from \$1 to \$3 per license, beginning with the issuance of the 2004 licenses. The increased fee helps to fund the expanded enforcement program costs.
- The **Parks and Land Use** budget includes \$51,000 of first year tax levy funding of a SEWRPC regional ground water study, which is to be conducted over a four-year period. The study forwards the objectives outlined in County Board adopted resolution 156-21 to identify groundwater recharge areas and to develop a strategy for coordination of municipal water supplies. The Plan's findings will be an important component in County land use planning and eventual update of the Waukesha County Development Plan.

### Public Works

- Position changes in the Public Works Department include the abolishment of a 1.0 FTE Patrol Worker due to declining State reimbursement for maintenance on State roads with an estimated savings of \$57,735. Three additional positions, which were unfunded in the previous budget year, are also abolished.
- State General transportation aids do not increase in the 2004 operating budget. An accounting change in recording State reimbursements results in expenditure and revenue reductions of almost \$1.1 million for equipment reimbursements.
- State and Federal **transit funding** for contracted services will no longer be budgeted but is received directly by the program administrator-Waukesha Metro Transit. This includes expenditures and revenues reductions of almost \$2.6 million. County tax levy support is reduced \$50,000 in 2004 due to favorable contract bids, fare box increases and route adjustments. One new route will begin in 2004 with Congestion Mitigation Air Quality (CMAQ) grant funding

### General Administration - Non-Departmental

- **The County Executive's** office will work with partner municipalities and county staff to implement the Waukesha County Communications Center. The 2004 budget also includes first year funding for a cooperative effort with the City of Waukesha Fire Department for a hazardous material response team to respond to countywide incidents through a \$140,000 grant from general fund balance. The additional services provided by the City of Waukesha will provide cost effective and efficient service to Waukesha County residents, resulting in savings to municipalities by eliminating four existing haz-mat response teams and providing coverage where none previously existed.

### Capital Projects

The 2004 capital project expenditure budget of \$28.3 million decreases \$1.3 million or 4.4% from the 2003 adopted budget. The 2004 capital budget identifies funding for existing and new projects at a net county cost of \$19.5 million (after revenues and fund balance appropriation totaling \$8.9 million are applied). For 2004, borrowed funds total \$14.0 million and investment income on capital project funds is at \$700,000. Project funding also includes \$4.8 million in county tax levy, a decrease of \$395,974 from the 2003 budget

### Debt Service

The Debt Service expenditure budget for general governmental purposes (excluding proprietary funds debt service payments which are funded from individual fund operating budgets) is \$12,885,188 an increase of \$596,650 or 4.8% from the 2003 adopted budget. To fund the 2004 capital project's budget, as mentioned above, \$14.0 million is planned to be borrowed increasing the County's total debt outstanding at \$83.7 million.